

Election 2022

2022 Candidates Guidebook

A Message from Sue Sutherland, Senior Election Official

An election for members of Council in the Rural Municipality of St. Clements is held every four years on the fourth Wednesday in October. A Civic Election will be held this year on Wednesday, October 26, 2022.

The Campaign Expenses and Contribution By-law No. 1-2022 provides for the regulation of expenses and contributions as a reference for candidates seeking election for **Mayor or Councillor**. This information guide addresses those regulations and highlights some of the provisions of the by-law and its practical application and is for information, **only**.

This guide does not absolve candidates of the responsibility of complying with the statutory provisions of *The Municipal Act* and *The Municipal Councils and School Boards Elections Act*. All those not in compliance with the statutes, which includes filing an audited financial statement with the Chief Administrative Officer or the Senior Elections Official.

Candidates who register and file a Nomination paper must file their audited financial statement By May 24, 2023.

Candidates who register but do not file a Nomination paper, or who file a Nomination paper and withdraw, must file their Election Financial Statement by December 26, 2022.

Should you have further questions, please contact:

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Registration Form Nomination Form Official Agent Appointment Form Scrutineer Appointment Form Candidate Withdrawal Form Election Finance Statement

Time to Get Running

This Guidebook is designed to assist anyone who is interested in seeking election or re-election to municipal office. It provides an overview of the election process in Manitoba and outlines the steps you need to take to run as a candidate in a municipal election.

The information in this Guidebook is general and has been prepared as a reference for municipal candidates. Candidates are responsible to know the rules and comply with the legislation. Candidates should refer to The Municipal Act and The Municipal Councils and School Boards Election Act for specific legislative requirements. You may obtain a copy of the legislation from our website at: http://web2.gov.mb.ca/laws/statutes/index_ccsm.php.

For more information contact your municipal office or Manitoba Municipal Relations

Municipal Governance and Advisory Services

Phone: 204-945-2572

Email: mrmaas@gov.mb.ca

Important Note Regarding COVID-19 – The ongoing COVID-19 pandemic may impact the conduct of local elections in 2022. Candidates should ensure that they follow current public health guidance during their campaign activities and should consult the Senior Election Official for their municipality for any questions related to COVID-19 precautions or restrictions at voting stations or during other election activities.

Key Dates

Resort Communities - Winnipeg Beach, Dunnottar and Victoria Beach

Candidate Registration Starts

Mayors/Reeves - February 1, 2022 Councillors - March 31, 2022

Nomination

June 10, 2022 to June 16, 2022

Campaign Period

Mayors/Reeves – February 1, 2022 to Dec. 31, 2022 Councillors - March 31, 2022 to Dec. 31, 2022

Withdrawal Deadline

June 17, 2022

Election Day - July 22, 2022

Filing of Election Finance Statements

Deadline determined by municipalities. No later than 210 days (Feb. 17, 2023) after the election.

All Other Municipalities

Candidate Registration Starts

Mayors/Reeves - May 1, 2022 Councillors - June 30, 2022

Nomination

September 14, 2022 to September 20, 2022

Campaign Period

Mayors/Reeves - May 1, 2022 to March 31, 2023 Councillors - June 30, 2022 to March 31, 2023

Withdrawal Deadline

September 21, 2022

Election Day - October 26, 2022

Filing of Election Finance Statements

Deadline determined by municipalities. No later than 210 days (May 24, 2023) after the election.

Key Contacts

Senior Election Official (SEO) – The SEO in the municipality in which you are a candidate is the person responsible for running the election. You will register and file nomination papers with the SEO. Contact your municipal office to find out who is the SEO in your municipality.

Chief Administrative Officer (CAO) – The CAO in the municipality in which you are a candidate can provide you with information on campaign expense limits and deadlines for filing your Election Finance Statement, which is a record of contributions and expenses.

Candidates Checklist

Becoming a candidate: ☐ Ensure you are qualified to run. You must be: a Canadian citizen at least 18 years of age on Election Day a voter in the municipality (you are a resident or own property for six months prior to the date of the election and are on the voters list) ☐ Decide whether you are running for mayor/reeve or councillor. ☐ Know the name, office location and phone number of the Senior Election Official (SEO) and Chief Administrative Officer (CAO). You may need to contact them for information. ☐ **Register with SEO.** A sample form is included in this guide. Registration dates: For Municipalities: May 1 - Sept 20, 2022 for mayor/reeve June 30 - Sept 20, 2022 for councillor □ Obtain a copy of the voters list from the SEO for campaigning, after you are registered. ☐ File nomination papers and candidate declaration with the SEO. A sample form is included in this guide: File your nomination papers on time: Municipalities: Sept. 14-20, 2022 Ensure nomination papers have correct information (your name, contact information, office for which you are running). Ensure you have the required number of eligible voters sign your papers. ☐ Appoint persons if desired to act as your agent and scrutineers and file the appointments with the SEO. ☐ Obtain a copy of the municipality's by-law for use of municipal resources during an election. While you are campaigning: Open a campaign account at a bank, credit union, caisse populaire, etc. if you intend to accept monetary contributions from others, including your spouse or partner.

| | Know the restrictions on who can make contributions: Only residents of Manitoba are allowed to make donations. Contributions from unions, corporate and anonymous donations are prohibited. |
|-----------|--|
| | Know the maximum contribution amount: |
| | Individuals (including candidates and their spouses) can each contribute up to: \$1,500 to a candidate for mayor/reeve elected at large \$750 to a councillor elected by ward |
| | Know the portion of fundraising revenue considered as a contribution. Check with the CAO. |
| | Know rules about loans if you intend to borrow money for your campaign. Loans may only be from a financial institution and there are restrictions on how it should be repaid. |
| | Record all contributions and expenses and where possible retain receipts. This information will be used to file your Election Finance Statement and must be kept for at least two years. |
| | Confirm your campaign expense limit. Check with the CAO to determine how much you can spend. Some common expenses are gas for travel and food for campaign volunteers. |
| | Make sure you don't run a campaign deficit. Your expenses should not exceed your contributions. |
| | Familiarize yourself with rules about the use of a candidate's title in campaign material. |
| | Know alternative voting opportunities (sealed envelope voting, advance voting, mobile voting). |
| <u>Or</u> | n Election Day: |
| | Know restrictions about political activities at voting places on Election Day and rules about signage. |
| | Familiarize yourself with the qualifications of voters. |
| | Remind your scrutineers to bring a copy of their appointment form to present to the voting official on Election Day. |
| Af | ter the Election: |
| | File an Election Finance Statement with the CAO of your municipality. This is a record of all your expenses and contributions. Donors who give more than \$250 must be identified. Check with your municipality for the deadline. |
| | Failure to file an Election Finance Statement can result in disqualification for an elected council member. Unelected candidates will not be allowed to run for council until after 2026 if the deadline is missed. |

| Turn over surplus contributions to the CAO. Candidates who have an Election Finance Statement that shows a surplus must pay that surplus to the municipality. The municipality will hold these funds in trust for the candidate until the next general election. |
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Responsibilities of Elected Officials

Serving as an elected official requires commitment and dedication. You will be part of a team that will represent your community and chart a course for the future. Before deciding to run, you might want to attend a council meeting or talk to a municipal council member about their experience. There are a few things to expect if elected:

Term of Office

As a member of council, you will serve a four-year term to 2026. Officially your term begins at noon, October 27, 2022.

You must take an oath of office before you can undertake any duties as a member of council.

Time Commitment

Most councils hold regular meetings twice a month, however, you will also be required to attend special meetings, committee and board meetings, and various public meetings and functions. Often these meetings will occur in the evenings, but you should check with your municipality about their usual schedule.

You may also want to check with the municipality about the timing of any events or meetings that will occur after the election if your candidacy is successful, such as the timing of the first council meeting, planned orientation sessions, etc.

Duties

As a council member you will be part of a team that will develop and evaluate policies and programs for the municipality. You will ensure that services are delivered to residents and property owners in the most efficient way possible.

Remuneration

Members of council are generally paid a small amount in recognition of the time and energy they devote to their communities. Remuneration is set by each municipality, and so the amount varies among municipalities. Council members are also allowed to claim expenses related to municipal work.

The Municipal Act requires the municipality's annual financial statement to show the amount of compensation each council member receives.

Conflict of Interest

All elected officials are subject to long-standing conflict of interest legislation. These rules are to ensure that decisions made by council are free of any outside influence. The legislation also requires an elected official to file a statement disclosing all assets and interests. This statement is available to the public for inspection at the municipal office during regular office hours.

Code of Conduct Training

All elected or re-elected officials must complete Manitoba's training on municipal codes of conduct, as well as any additional code of conduct training required by the municipality, within six months of being elected. If a member does not undergo the training within six months, they cannot act as a council member until the training is completed. Manitoba's training course for all elected officials is available at https://manitobamunicipallearning.ca.

Qualifications of Candidates

Who May Run

- A Canadian citizen
- At least 18 years of age on the day of the election
- A resident of Manitoba
- A voter in the municipality (or LUD if you are seeking election to an LUD committee) in which you are seeking office. (To qualify as a voter you must be a resident or property owner in the municipality for at least six months before Election Day January 22, 2022)
- An employee of the municipality (except the CAO) or a regional municipal body (e.g., Planning District, Conservation District, etc.) if they have taken a leave of absence. If you are a municipal employee and wish to run for your municipal council, speak to your CAO.

Who May Not Run

- A councillor or candidate running for office in another municipality
- A candidate running for school trustee
- A member of the Legislative Assembly of Manitoba or the Senate or House of Commons of Canada
- A provincial judge or justice of the peace
- A judge of the Court of Queen's Bench or the Court of Appeal
- A person that is disqualified from running for council in 2022 due to failing to file their 2018 Election Finance Statement. All candidates, even those that were not nominated, withdrew or were not elected were required to file an Election Finance Statement after the 2018 election.

Those who have previously been convicted of an election offence or failed to pay a fine after being convicted of other offences under The Municipal Act or any other Act are disqualified from running. If you have questions about whether or not you are qualified to run for election, check with the SEO.

Registration

All candidates must register before they can begin to accept contributions or spend money on their campaign. Candidates must fill out a Registration Form available from the municipality's SEO.

Candidates must register within a certain timeframe:

Municipalities

Mayors/Reeves May 1, 2022 to Sept. 20, 2022

Councillors June 30, 2022 to Sept. 20, 2022

To register candidates must:

- Provide their name and address
- Identify the office they are seeking mayor/reeve or councillor

The Registration Form also requires candidates to provide information about their campaign account (see page 18). This information is required prior to accepting monetary contributions for the purpose of the campaign.

A sample Registration Form is available at the back of this Guidebook.

Once registered, a candidate is entitled to receive a copy of the voters list from the SEO. The voter's list is a list of eligible voters that is maintained by the SEO. The voters list may be provided to the candidate electronically or in paper form. This list may be only preliminary, with a final voters list to be provided later.

IMPORTANT: The voters list may only be used for election purposes during the campaign period (see page 14). It is illegal to use the voters list for any other purpose.

After candidates are registered, they also have the right to canvass or distribute election material in the community. There are rules that must be followed:

- Candidates can access multi-unit residences, such as apartment blocks, anytime between 9:00 a.m. and 9:00 p.m.
- Candidates can also distribute pamphlets and other campaign material at health care facilities such as personal care homes, but only at a time agreed upon by the candidate and the administrator of the facility.

IMPORTANT: When campaigning a candidate may be asked to provide identification or documentation confirming their candidacy. Candidates may wish to ensure they have photo identification such as a driver's license.

Restrictions on the Use of a Candidate's Title

A registered candidate who is a member of a council must not use their incumbent position as their title in an election communication. This means that candidates may not refer to themselves as "Mayor (Candidate's Name)" or "Councillor (Candidate's Name)" in election communications. However, all candidates can refer to the office they are running for - e.g. "(Candidate's Name) for Mayor / Councillor".

A candidate cannot use:

- "Re-elect Mayor [candidate's name]"
- "Re-elect Councillor [candidate's name]"

A candidate can use:

- "Re-elect [candidate's name] for Mayor"
- "Re-elect [candidate's name] for Councillor"

This restriction applies to election communications, which are defined as any communication that is a campaign expense for the registered candidate during the election. If the communication does not create a campaign expense for the registered candidate, then the restriction does not apply.

Nominations

All candidates must file nomination papers and declaration forms, available from the SEO, in order to run in the election.

The SEO must give public notice of the date, time and location where nomination papers and declaration forms can be dropped off. Public notice must be given at least one week, but no more than three weeks, before the nomination period begins.

Papers must be filed during the nomination period:

Municipalities

Sept. 14 to 20, 2022

A Nomination Form and Declaration of Candidate Form is available at the back of this Guidebook.

IMPORTANT: You may wish to file early, and ensure that you remain available while election officials verify your nomination, in case you need to correct any errors. The SEO cannot accept an incomplete nomination, or one that is filed after the deadline has passed. If your nomination papers are not accepted by the close of nominations, you are NOT eligible to run for office.

Nomination Requirements

Completed nomination papers must include:

- Your name or the name you commonly go by. This will be the name that is shown on the ballot so it is a good idea to use the name people are most familiar with.
- Home address and telephone number where you can be contacted (ex: cell, home, business).
- The office you are seeking mayor/reeve or councillor.
- A declaration taken under oath that you are qualified to be nominated and that the information provided is true. The declaration can either be made in advance or administered by the SEO at the time the nomination papers are filed.
- The names, addresses and signatures of the number of eligible voters needed to support your nomination. Make sure to check a copy of the voters list to ensure that you are getting signatures from eligible voters.

- For election of a councillor for a ward, nomination papers must be signed by at least 25, or 1 per cent of the voters of the ward (whichever is less)
- For any at-large election of a mayor/reeve or councillor in a municipality, nomination papers must be signed by at least 25, or 1 per cent of the voters of the municipality (whichever is less)

The table below provides examples of how many eligible voters' signatures are needed:

| Number of Eligible Voters | 1% Voters | Number of Signatures Required |
|---------------------------|-----------|-------------------------------|
| Less than 200 | n/a | At least 2 |
| 900 | 9.0% | At least 9 |
| 1,510 | 15.1% | At least 16 |
| 2,600 | 26.0% | At least 25 |

IMPORTANT: Check with your SEO to determine the minimum number of signatures you need on your nomination papers. Candidates should obtain a few extra signatures, in case a person who signs your nomination papers was not eligible to do so.

Restrictions on the Use of Municipal Resources - By-law 4-2022

By-law 4-2022 is to restrict the use of municipal resources by registered candidates in the 42 days before a general election or by-election (when the nomination period begins). Ensure that you have a copy of the municipality's bylaw to review.

Municipal by-laws may restrict candidates' use of specific municipal resources, such as municipal facilities or municipal equipment for campaign photos, etc.

Additionally, incumbent candidates should be aware that the municipal by-law will include restrictions on municipal communications that could be seen to benefit a candidate, such as communications about new programs or services, or the use of an incumbent's name in municipal communications during this period (e.g. municipal newsletters, letters from the Head of Council, etc).

These types of requirements promote a level playing field between candidates, as incumbents may have easier access to municipal resources. Additionally, these requirements ensure that the municipal organization is seen to be politically neutral during the election period.

IMPORTANT: Review the municipality's by-law about restrictions on the use of municipal resources during the election period.

After Nominations Close

Withdrawing

Once you have filed nomination papers you may withdraw if you are no longer able to run. This decision should not be taken lightly and, as a result, candidates may only withdraw if the following two conditions are met:

- 1. Your withdrawal is signed in the presence of a witness and filed with the SEO no later than 24 hours after close of nominations on or before September 21, 2022.
- 2. There are enough candidates to fill the office you were seeking. If you are elected and unable to serve on council, you can step down and a by-election will be held to find a replacement. Again, this is an important decision and should be given serious consideration.

Acclamation

There are times when the number of nominated candidates is equal to or less than the number of candidates to be elected. In this case, the SEO must declare the candidate or candidates elected by acclamation, meaning there is no vote.

Order of Names on the Ballot

The SEO will decide in which order candidates' names will appear on the ballot. Two methods may be used:

- Random Ordering The SEO will determine the method to select the random order of candidates' names. Some SEOs draw names from a hat. If this method is used, the name that is drawn first will appear first on the ballot; the name drawn second will appear second, etc.
- **Rotating Order** Each candidate's name will appear first on the ballot an equal number of times.

Candidates will be notified of the date and time when the SEO will determine how names will be ordered on the ballot, and should be present.

The Campaign Team

Official Agents

A nominated candidate may appoint an official agent as their representative for the election and to assist with campaigning. The SEO will provide a standard form that is to be filed, when appointing an official agent. The appointment must:

- Be in writing and signed by the candidate
- Include the name, address and telephone number of the person appointed
- Include a statement signed by the official agent, consenting to the appointment

Scrutineers

A nominated candidate may appoint scrutineers to assist the candidate at voting places. Scrutineers track the progress of the vote, may make an objection to a voting official if they believe a voter isn't qualified to vote or may have already voted, and observe the counting of ballots.

The SEO will provide a standard form that is to be filed, when appointing a scrutineer. The appointment must be in writing. The scrutineer must show a copy of the form to the voting official on duty in order to be present at the voting place.

To qualify as a scrutineer you must:

- Be at least 18 years of age
- Be a candidate, an official agent, or another person appointed by the candidate or official agent
- Take an oath that they will uphold the rights of voters and preserve the secrecy of the vote

A maximum of two scrutineers per candidate may be present at a voting station.

A candidate may act as their own scrutineer.

Qualifications of Voters

To qualify as a voter in a specific municipality or ward, a person must meet the following criteria:

Resident Voters

- A Canadian citizen;
- At least 18 years of age on Election Day; and
- A resident of the municipality for at least six months before Election Day April 26, 2022.

Non-Resident Voters

- A Canadian citizen;
- At least 18 years of age on Election Day; and
- A registered owner of property in the municipality for at least six months before Election Day April 26, 2022.

Voters in Wards

Some municipalities are divided into wards for elections:

- A voter must vote in the ward where they reside, even if they are a registered landowner in more than one ward
- If a registered owner of property does not reside in the municipality, but owns property in more than one ward, the person must apply to the SEO to designate their voting ward.
- The voter must choose a ward before the voters list is closed to revisions or the SEO will choose a ward on the voter's behalf by September 20, 2022.

Campaign Finance Rules

Campaign finance rules are in place for all municipalities under The Municipal Act. Depending on how you run your campaign, all rules may not apply to you.

IMPORTANT: All candidates should take time to understand campaign finance rules.

Key Campaign Finance Rules

Key campaign finance rules:

- Establish a campaign period. Candidates can accept contributions and spend money on their election campaigns during this period.
- Require candidates to have a campaign account prior to accepting monetary contributions from others for the purposes of the campaign.
- Restrict who can contribute to a candidates' campaign. Only Manitoba residents may contribute. Union, corporate and anonymous contributions are not allowed.
- Set a maximum contribution amount:
 - \$1,500 to a candidate for mayor/reeve or a candidate elected at large
 - \$750 to a candidate elected on a ward basis
- Contribution limits apply to a candidate's contribution to their own campaign.
- Require municipalities to establish campaign expense limits.
- Require municipalities to determine the portion of fundraising to be considered a contribution and the portion to be considered an expense.
- Establish rules for loans taken by candidates for election purposes.
- Require candidates to keep a record of contributions and expenses. All registered candidates must keep records.
- Require registered candidates to file a simple Election Finance Statement.

These rules are outlined in the following pages.

Campaign Period

Once registered, candidates can begin accepting contributions and spending money on their campaign. Candidates will be allowed to spend money and collect contributions during the entire campaign period:

Mayors/Reeves

May 1, 2022 to March 31, 2023

Councillors

June 30, 2022 to March 31, 2023

The campaign period extends beyond Election Day to allow candidates to continue to solicit contributions to help cover any campaign expenses or to spend any money left over. For example, candidates may want to host a thank you lunch for their volunteers.

Campaign Account

Candidates must set up a campaign account at a financial institution (ex: bank, credit union, caisse populaire) if they are going to receive monetary contributions from others.

Details of the account, including the name of the financial institution, account number, etc. need to be provided to the SEO on the Registration Form. The campaign account must be used only for election purposes.

Contributions to Candidates

Legislation restricts who may contribute to a candidate's campaign:

Contributions may only be received from:

Residents of Manitoba

Contributions may not be received from:

- Unions, corporations or any other organizations, for example the chamber of commerce or rotary club.
- Anonymous contributors. Any candidate who receives an anonymous contribution must turn it over to the SEO.

Legislation establishes the maximum amount that a person may contribute. Monetary and non-monetary contributions are counted towards the limit.

The maximum amounts an individual can contribute to one candidate:

- \$1,500 to mayors/reeves elected at large;
- \$750 to councillors elected by ward;

These contribution limits also apply to candidates and their spouses.

Fundraising

If you hold a fundraiser for your campaign, you must record the revenue and expenses associated with the event. A portion of the revenue will be considered a campaign contribution. For further details, check with your municipality's CAO or consult your municipality's Campaign Expenses and Contributions Bylaw.

Non-monetary Contributions

Candidates may receive non-monetary contributions, for example the donation of a good or service.

When the good or service is provided by a person who earns a living providing that good or service, the value of the good or service must be recorded as a non-monetary contribution:

Contribution of a Good

The owner of a local butcher shop wants to donate 100 hotdogs for a BBQ for your campaign workers. The value of those 100 hotdogs must be recorded as a non-monetary contribution.

Contribution of a Service

A self-employed graphic designer wants to help you out by designing a campaign pamphlet. The rate the designer would normally charge a customer must be recorded as a non-monetary contribution.

Not every good or service a candidate receives is a contribution. For example, it is not a contribution if a neighbour bakes muffins for campaign workers or a friend helps you make signs.

IMPORTANT: If you are unsure as to whether a contribution can be accepted, check with your municipality's CAO.

Loans

Candidates may borrow money for their campaign but there are certain restrictions, including how loans are to be repaid:

- Only loans from financial institutions (ex: banks, credit unions, caisse populaires) are permitted
- Loans from a financial institution are not considered a contribution
- Loans can be repaid from a candidate's campaign account, through contributions or fundraising. If, however, payments are made from a candidate's personal bank account or by another person, those payments are considered contributions and must be recorded as such
- A registered candidate is not allowed to lend or give money raised for the purpose of the election to another person or organization.
- Any loans must be repaid by the time a candidate files their Election Finance Statement.

Election Expenses

Expense limits are set by municipalities By-law 1-2022.

Candidates should check with their municipality's CAO to determine their expense limit. The information is also included in your municipality's Campaign Expenses and Contributions Bylaw.

Eligible expenses may include but are not limited to:

- Costs for a hall or room rentals for public meetings
- Fees for printing pamphlets, notices and advertisements or making signs
- Costs for hiring vehicles and drivers for campaign purposes
- Costs for food and refreshments for candidates or campaign volunteers served at election meetings
- Travel expenses such as gas

Note: expenses also include campaign-related expenses incurred by volunteers.

Any person or business who is owed money by a candidate for a service provided in relation to the election must submit an invoice to the candidate within 30 days after the Election Day.

IMPORTANT: If you are unsure as to what is an eligible expense, and counted toward your expense limit, check with your municipality's CAO.

Recording Contributions and Expenses

You must keep track of any contributions received or money spent on your campaign. You will need this information to file your Election Finance Statement (see page 21).

IMPORTANT: Candidates must manage their campaigns to ensure their expenses do not exceed their contributions.

Candidates must keep financial records (ex: copies of receipts, cancelled cheques, bank statements) from their campaign for at least two years after the election. This information must be available on request to your municipality's CAO.

Each municipality determines in its Campaign Expenses and Contributions Bylaw how candidates are to keep records of contributions and expenses. Basic information will include:

Monetary Contributions:

| Date | Name | Address | Contribution Amount |
|---------------|---------------|-------------------------|------------------------|
| Sept 10, 2022 | John Smith | 55 Main Street, Anytown | \$50 |
| Sept 15, 2022 | Frank Johnson | 55 Oak Street, Anytown | \$100 |

Non-Monetary Contributions:

| Date | Name | Address | Good or Service | \$ Value of Good or Service |
|------------------|------------|-------------------------|--------------------|--------------------------------|
| June 10, 2022 | Jack Jones | 10 Main Street, Anytown | Hot Dogs | \$50 |
| July 15, 2022 | Fred Fox | 25 Oak Street, Anytown | Graphic Design | \$100 |

Election Expenses:

| Date | Date Paid | Goods, Property or Services Received | Cost (\$) |
|---------------|---------------|---|-----------|
| Sept 10, 2022 | Sept 10, 2022 | Office Supplies | \$50 |
| Sept 15, 2022 | Sept 15, 2022 | Transportation gas | \$20 |
| Sept 20, 2022 | Sept 20, 2022 | Pizza | \$30 |

Alternative Voting Opportunities

Options are available for voters who may not be able to vote on Election Day.

Candidates should be familiar with the options that are available in their municipality so that they can inform voters and make sure their supporters come out to vote.

Voters should also be referred to the SEO for information.

Options include:

- Advance Voting All municipalities must hold at least one advance voting opportunity prior to Election Day. The SEO will provide public notice of the date and location of the advance voting opportunity.
- **Sealed Envelope Voting** Voters may vote in person at the municipal office or by mail. Voters need to apply to the SEO in person or in writing by October 23, 2022, (July 19, 2022 for resort communities of Winnipeg Beach, Dunnottar and Victoria Beach).
- **Mobile Voting** Municipalities may establish a mobile voting station, which travels from place to place, to serve patients or residents in a health care facility.

A mobile voting station may also be set up on Election Day, or before Election Day, as an advance voting opportunity.

Scrutineers and candidates are entitled to be present at alternative voting opportunities.

Election Day

Political Activities at Voting Places

Political activities are not permitted at voting places, under The Municipal Councils and School Boards Elections Act. No person may, within 50 metres of a voting place:

- Distribute pamphlets, buttons or other items referring to the election or a candidate
- Wear or display any item that refers to the election or a candidate
- Post or display a sign or poster referring to the election or a candidate

If a candidate's sign is located within 50 metres of a voting place on Election Day, an election official may remove it or order the candidate to remove it. Anyone not obeying these rules could be charged with an Election Offence (see page 26)

On Election Day, scrutineers may wear a badge or ribbon indicating, by colour alone (not name), the candidate they represent. No other person may wear anything that identifies the person as a supporter of the candidate.

Challenging a Voter

A candidate (or scrutineer) may challenge a person wishing to vote if they suspect the person is not an eligible voter or has already voted.

The challenge must be made before the voter is given a ballot. The person making the challenge must state the reason for the challenge. If no reason is given, the voter may go ahead and cast their ballot.

In order to vote, a voter who is challenged must take an oath of eligibility, declaring that they are eligible and have not already voted. The voter must also provide the voting official with identification. After the voter complies with these requirements, no further challenges or questions may be raised regarding the voter's eligibility.

Election Results

All election ballots are counted by voting officials when the voting stations close at 8:00 p.m. on Election Day. The candidate and/or their official agents and scrutineers are allowed to be present for the count.

If the voting official and a scrutineer disagree on the acceptance or rejection of a ballot during the count, the scrutineer (or candidate) should immediately discuss the matter with the voting official.

The voting official will make a decision on the objection immediately, and will record the objection in the voting record. The decision of the voting official is final.

After the count is complete, the ballots and all election materials are delivered to the SEO. The SEO will announce the official results as soon as possible.

Tie Votes

If there is a tie, the SEO must declare the office vacant and immediately call a by-election.

Interested candidates must register and file nomination papers, including those candidates that just ran in the general election.

After the Election

Judicial Recounts

A recount of the ballots may be required under certain circumstances:

- A candidate may apply to the Court of Queen's Bench for a judicial recount within 14 days of Election Day, if the candidate objects to the voting official's decision to accept or reject a ballot during the count.
- A voter may apply to the Court of Queen's Bench for a judicial recount within 14 days of Election Day, if it is believed the voting official failed to properly accept, reject or discard ballots during the count, or if the voter believes the official results are inaccurate.
- The SEO <u>must</u> apply to the Court of Queen's Bench for a judicial recount within 14 days of Election Day, if there was an objection to the voting official's decision to accept or reject a ballot during the count which resulted in a tie for office.

If the tie is confirmed after a judicial recount, the SEO must immediately call a by-election. Interested candidates must register and file nomination papers, including those candidates that just ran in the general election.

Safe-keeping of Election Materials

Documents related to the election such as nomination papers, the statement of the vote or the official results, are available for public inspection up to six months after the election. Ballots or personal security certificates, which are required by legislation to be kept confidential, must be destroyed by the SEO after six months.

Filing Election Finance Statements

Once the election is over, all registered candidates must file a simple Election Finance Statement with the municipality's CAO.

Requirements

The CAO in the municipality in which you were a candidate can provide you with the Election Finance Statement Form. A sample form can also be found in the back of this guide.

IMPORTANT: All registered candidates must file an Election Finance Statement. This includes elected candidates and unelected candidates (those who were registered but never nominated, those who withdrew, or those who were not elected).

Registered candidates must still file a statement even if no contributions were accepted or no expenses were incurred.

Candidates' statements are available for public inspection at your municipal office. The statements must include:

- All contributions received and expenses incurred
- The name, residential address and contribution of anyone who contributed more than \$250
- An itemized list of campaign expenses
- The contributions and expenses relating to any fund-raising event
- Details of any loan made to the candidate for the purpose of the election campaign including the name of the financial institution that made the loan, principal amount of the loan, interest rate on the loan and the terms of repayment
- Any other information required by the municipality. Municipalities may require Election Finance Statements to be audited.

Any surplus showing on a candidate's Election Finance Statement must be turned over to the municipality.

The municipality will return the funds to the candidate if the individual registers as a candidate in the next general election. If the individual chooses not to run, the money will be transferred into the general funds of the municipality.

Audits

Some municipalities may require candidates to get an audit of their Election Finance Statement. The SEO will advise you whether an audit is required when you register.

Deadlines for Filing Election Finance Statements

There are strict deadlines for filing the Election Finance Statement. The deadline is established in your municipality's Campaign Expenses and Contribution Bylaw, but must be no later than 210 days after Election Day:

Municipalities

May 24, 2023

IMPORTANT: It is recommended that candidates file their Election Finance Statement as soon as possible after the election to ensure that there is enough time to address any matters that may arise.

The CAO may request a further statement to be filed if there is incorrect or incomplete information on the initial statement. Candidates will be given an additional 30 days, after receiving the request, to provide this information.

IMPORTANT: Registered candidates must file their Election Finance Statement on time or face penalties.

Elected candidates who do not file on time will not be allowed to sit on council or may be disqualified from council.

Candidates who were not nominated, withdrew or who were not elected, and fail to file will not be allowed to run for council until after the 2026 general municipal election.

Municipal Contribution and Expense Programs

Municipalities have authority to establish a program to provide contributors with either a tax credit or rebate for an amount equal to part of their contribution.

Municipalities also have authority to establish a program to reimburse candidates for a portion of their expenses.

Check with your municipality's CAO to see if such programs are available in your municipality.

Election Offences

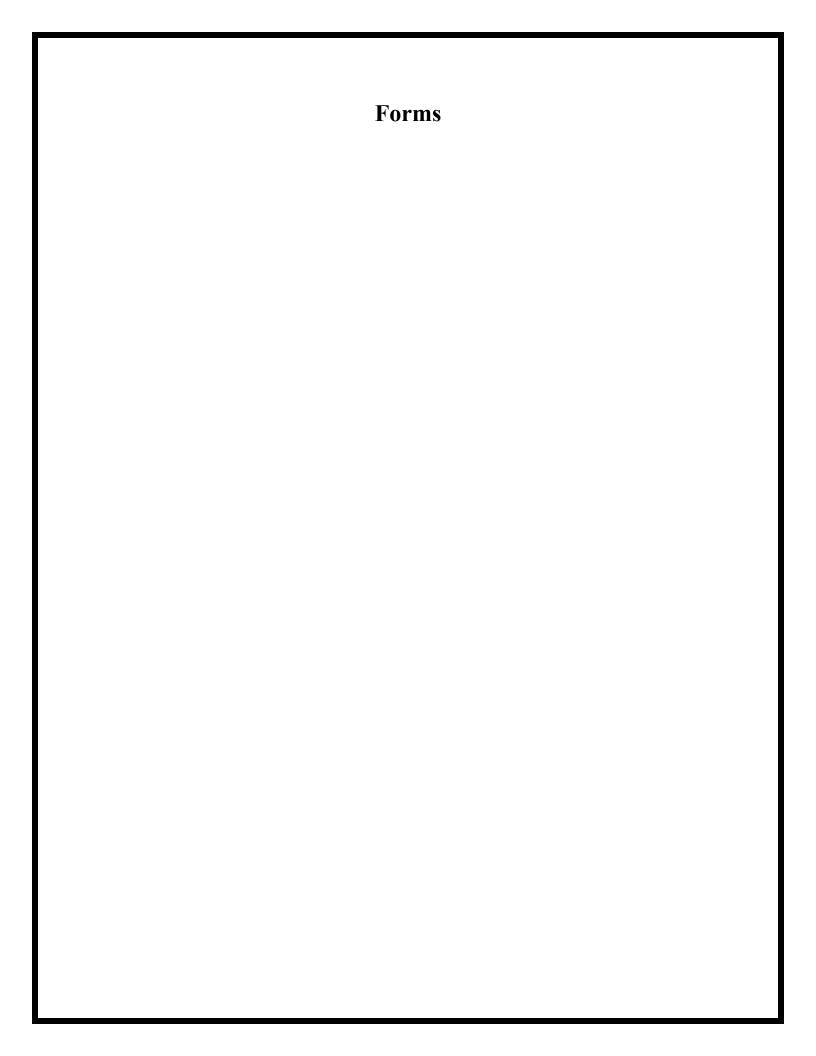
There are a number of election offences under The Municipal Councils and School Boards Elections Act which carry penalties – including a fine or jail time. For example, it is illegal to:

- Offer a bribe to a voter, election official, or another candidate
- Accept a bribe or solicit a bribe
- Use force or intimidation against any person to vote or refrain from voting
- Interfere or disrupt the proceedings of a voting place or station
- Use the voters list for a purpose other than for campaigning
- Make a false or misleading statement or declaration
- Publish a false statement that a candidate has withdrawn.

As well, any person who contravenes campaign finance rules under The Municipal Act or the municipality's bylaw, may be found guilty of an offence.

IMPORTANT: Any person guilty of an offence under The Municipal Councils and School Boards Elections Act can be fined up to \$10,000 or imprisoned for a term of not more than one year.

A person guilty of an offence under The Municipal Act or the municipality's bylaw can be fined up to \$5,000.



Rural Municipality of St. Clements

REGISTRATION OF PROSPECTIVE CANDIDATE FOR GENERAL MUNICIPAL ELECTION

To be filed with the Senior Election Official as follows:

Head of Council: between May 1, 2022 and September 20, 2022 (date of close of nominations)

Councillor: between June 30, 2022 and September 20, 2022 (date of close of nominations)

| Name of office (Head of council or o | councill | or, and Ward if applicable) | |
|--|-------------------|-----------------------------|------------------------------|
| Name of candidate | | | |
| Permanent mailing address | | | |
| | | | Postal Code |
| Phone | Phone (alternate) | | Email |
| E-mail address | | | |
| Note: To be completed by candida from others and prior to us | | | etary campaign contributions |
| Name and address of financial institution (Bank, Credit Union, Trust Company, or other similar nstitution) | | Account number(s) | |
| Signing Officer | | Mailing Address / Postal Co | ode |
| Phone (Business) | | Email | |

| I, | | | a candidate for Election as | | |
|-----------------------|---------------------------------------|--|--|--|--|
| | 1) | lame of Candidate) | | | |
| a membe | r of Council for the ${\sf R}{\sf L}$ | ural Municipality | of St. Clements at this election, declare: | | |
| (a) | That the information and correct. | on contained in this | Registration Form is to the best of my knowledge true | | |
| (b) | That I am a Canad | ian citizen and of th | e full age of eighteen years. | | |
| (c) | The Municipal Cou | That I am not subject to any disqualification for the office for which I am a candidate under, The Municipal Councils and School Boards Election Act, The Municipal Act, or any other Act of the Manitoba Legislature. | | | |
| (d) | That I am a voter of Clements. | of the local authority | aforesaid, being the Rural Municipality of St. | | |
| (e) | My place of resider | nce is | | | |
| | | | g it to be true and knowing that it is of the same force he Canada Evidence Act. | | |
| | | | (SIGNATURE OF CANDIDATE) | | |
| Declared Manitoba, | before me at the | | in the Province of | | |
| this | day of | , 20 | | | |
| | | | | | |
| | | | (SIGNATURE OF SENIOR ELECTION OFFICIAL) | | |

NOTE: It is the responsibility of the person applying for registration to file a complete and accurate Registration Form. The candidate is responsible to immediately notify the SEO in writing of any changes in information provided.

CANDIDATE NOMINATION

(for mayor, reeve, councillor, LUD committee members, or school trustee of a local authority)

| ** Note: Your name will appear on | the ballot as it is written on the nomination form. |
|--|---|
| I,(surname and usual name of candidate) | seek to be nominated to the office of |
| for the Rural Municipality of St. | . Clements. |
| Telephone number: | |
| Address / description of land that qualifi | ies the candidate to be nominated: |
| Mailing address (if different): | |
| NAME, ADDRESS / LOCATION, AND | SIGNATURE OF QUALIFIED VOTERS: |
| (only eligible voters that appear on the support the nomination) | voters list of the local authority in which you are seeking office can |
| Full Name (Print) | Address or Property Description Signature (Sign) (Print, Do Not Use Box #) |
| 1. | <u></u> |
| 2. | |
| 3. | |
| 4. | |
| 5. | |
| 6. | |
| 7. | |
| 8. | |
| 9. | |
| 10. | |
| 11. | |
| 12. | |
| 13. | |
| 14. | |
| 15. | |

| I,seek to be nominated to the office of | | |
|---|---|--|
| (surname and usual name of candidate) | (mayor/reeve/councillor/committee member/trustee) | |
| | | |

for the **Rural Municipality of St. Clements**.

| Full Name (Print) | Address or Property Description (Print, Do Not Use Box #) | Signature (Sign) |
|-------------------|--|------------------|
| 16. | , | |
| 17. | | |
| 18. | | |
| 19. | | |
| 20. | | |
| 21. | | |
| 22. | | |
| 23. | | |
| 24. | | |
| 25. | | |
| 26. | | |
| 27. | | |
| 28. | | |
| 29. | | |
| 30. | | |

Note: Candidates should consult the SEO to determine how many nominations are required. Candidates are encouraged to get more signatures than the minimum required.

DECLARATION OF CANDIDATE

(for mayor, reeve, councillor, LUD Committee Member, or school trustee of a local authority)

| I, | a cand | didate nominated for | or the office of | |
|-----------|---|-----------------------|--------------------|----------------------------|
| | (name of candidate) | | | (state office) |
| for Ward | for the Rural Municipality of St. Clements this(strike out if elected at large) | | | |
| election, | do solemnly declare: | | | |
| (in the c | ase of nomination for member of | council or LUD (| Committee Mem | ber) |
| 1. | That I am a Canadian citizen and will | l be the full age of | eighteen years at | the date of the election. |
| 2. | That I am qualified to be nominated | and am a resident | of the Province of | Manitoba. |
| 3. | That I am not subject to any disqualification for the office for which I am a candidate under The Municipal Councils and School Boards Elections Act or any other Act of the Legislature. | | | |
| (in the c | ase of nomination for school trus | itee) | | |
| 1. | That I am a Canadian citizen and will | l be the full age of | eighteen years at | the date of the election. |
| 2. | That I am a resident in the school division or school district and will have been for a period of at least six months at the date of the election. | | | |
| 3. | That my place of residence is: | | | |
| | e exact address or description of place nee resides). | e of residence, inclu | ding name of scho | ol division, etc. in which |
| 4. | That I am not disqualified from hold Elections Act or any other Act of the being a trustee or from voting at ele | e Legislature, and | am not otherwise | by law prohibited, from |
| | ke this declaration conscientiously be t as if made under oath, and by virtue | _ | • | t it is of the same force |
| Declared | before me at the |) | | |
| of | | .) | | |
| | ovince of Manitoba, |) | | |
| this | day of20 |) | | |
| | | | | |
| (Pe | erson authorized to administer oath) | | (Signature o | of candidate) |

OFFICIAL AGENT APPOINTMENT FORM

Rural Municipality of St. Clements

| | | general municipal(candidate) | | (year) half. |
|------------------------------|-------------------------|------------------------------------|----------------------|-----------------|
| Official agent's a | address: | | | |
| Official agent's t | elephone number: | | | |
| I,(nam | ne of official agent) | consent to the appointment | of official agent. | |
| Signature of can | didate | | | |
| Signature of offi | cial agent | | | |
| This form must office hours. | be presented to the SEO | of the local authority either in p | person or by email o | during regular |
| Sue Sutherl | and | | | |

1043 Kittson Road, East Selkirk, MB

Email: sue@rmofst.clements.com

Phone: 204-485-3428

SCRUTINEER APPOINTMENT FORM

Rural Municipality of St. Clements

| I,(candidate's name) | , candidate for the(year) | |
|-----------------------------------|--------------------------------------|------------------------|
| election), appoint | | |
| | | , as scrutineer |
| (na | me of scrutineer) | |
| to attend on my behalf at the vot | ing stations in the local authority. | |
| | | |
| | | |
| | | |
| | | |
| Signature of Candidate | | |

CANDIDATE WITHDRAWAL FORM

| I,a (name of candidate) | candidate nominated for the | e office of(office) |
|---|--|---|
| For the Rural Municipality of St. Clements , wish to withdraw my nomination. | | |
| | withdraw up until 24 hours offices to be elected | after the close of nominations, if enough . The deadline for withdrawal is |
| (Signature of Witness) | | (Signature of candidate) |

Election Finance Statement SCHEDULE "A" TO BY-LAW NO. 1-2022

Rural Municipality of St. Clements

CANDIDATE ELECTION FINANCE STATEMENT

To be filed with the Chief Administrative Officer by May 24, 2023.

| Name of office (Head of council or councillor, and Ward if applicable) | | |
|--|-------------------|-------------|
| | | |
| Name of candidate | | |
| | | |
| Permanent mailing address | | |
| | | |
| | | Postal Code |
| | | |
| Phone | Phone (alternate) | Fax Number |
| | | |
| E-mail address | | |
| | | |
| | | |

CONTRIBUTIONS IN CAMPAIGN PERIOD

| Contributions \$250.00 or less | \$ | | |
|--|-----------|----|-------------|
| Add: Contributions more than \$250 from single contribut | or \$ | - | From Part A |
| Add: Contributions from fund-raising events | \$ | | From Part B |
| Add: Other (Please specify) | \$ | | |
| TOTAL CONT | RIBUTIONS | \$ | |
| Anonymous Contributions turned over to SEO | \$ | | |
| (Do not include in Total Contributions) | | | |
| EXPENSES IN CAMPAIGN PERIOD | | | |
| Advertising – media, posters, pamphlets, signs | \$ | | |
| Office-furniture, equipment, insurance, rent, telephone | \$ | | |
| Office supplies – stationary, postage | \$ | | |
| Candidate's personal expenses | \$ | | |
| Meetings, social functions, rallies | \$ | | |
| Travel | \$ | | |
| Other (please specify): | | | |
| | \$ | | |
| | | | |
| TOTAL EXPE | NSES | \$ | |
| | | | |
| | | | |
| SURPLUS/(DEFICIT) | | \$ | |
| (TOTAL CONTRIBUTIONS LESS TOTAL EXPEN | NSES) | | |

PART A

CONTRIBUTIONS (INCLUDING GOODS OR SERVICES) FROM A SINGLE CONTRIBUTOR VALUED MORE THAN \$250.00

(Complete only if the total value of contributions, monetary and non-monetary, from any single contributor was more than \$250 during the campaign period).

| Name | Address | Goods or Services | Amount/ Value of Goods or Services |
|------|---------------|-------------------|---------------------------------------|
| | | | \$ |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | PART A – TOTA | L CONTRIBUTIONS | |
| | | | \$ |

PART B

FUND-RAISING EVENT STATEMENT

(Attach a separate statement for each event held)

| Event #: | |
|---|---------------------------------------|
| Date: | |
| Held at: | |
| Type of Function: | |
| Revenue | |
| (Please Specify e.g. ticket sales, merchandise etc.): | |
| | |
| | |
| | |
| (Exclude individual monetary contributions into a general collection of more to be reported as individual contributions.) | than \$10.00. These contributions are |
| TOTAL REVENUE | \$ |
| Costs | |
| (Please Specify e.g. hall rental, advertising, supplies etc.): | |
| | |
| | |
| | |
| TOTAL COSTS \$ | |
| | |
| PART B – TOTAL CONTRIBUTIONS (TOTAL DEVENUE LESS TOTAL | \$ |

LOAN DETAILS

| Finar | ncial institution: | |
|---------------|--|---|
| Addr | <u> </u> | |
| Amo | unt borrowed: \$ | |
| | est rate:% | |
| Term | s for repayment: | |
| | | |
| I, electio | on, declare: | , a candidate for election as a member of council at the 2018 general |
| (a) | this campaign finance statement comple Municipal Act; and | tely and accurately discloses the information required by The |
| (b) | | and the Rural Municipality of St. Clements By-law No. 1-2022. |
| | have been met, in relation to my election | n campaign in the year 2022 General Election. |
| | | (SIGNATURE OF CANDIDATE) |
| Declar | red before me at the | in the Province of Manitoba, |
| this | day of, 20 | <u></u> . |

(SIGNATURE OF WITNESS)

RURAL MUNICIPALITY OF ST. CLEMENTS

By-law No. 4-2022

WHEREAS The Municipal Act provides that a council must pass a by-law establishing rules and procedures for the use of municipal resources during the 42-day period before a general election or a by-election.

NOW THEREFORE the Council of the Rural Municipality of St. Clements enacts as follows:

TITLE

1. This by-law may be known as the "Use of Municipal Resources in an Election By-Law".

DEFINITIONS

- 2. In this by-law,
 - **"Candidate"** means an individual who has been registered under section 93.3 of The Municipal Act.
 - "Restricted Period" means the period beginning 42 days before a municipal general election or by-election, and ending after polls close on the date of the municipal general election or by-election.

"Municipal Resources" means:

- a. any resource owned or controlled by the Municipality, including but not limited to:
 - i. property, facilities, infrastructure and equipment,
 - ii. websites, social media accounts and other communication tools or media.
 - iii. office supplies or any type of supplies
- b. employees or volunteers in the course of their employment or volunteer service, including any full-time, part-time, casual or contract employees, and volunteers, whether or not the volunteer receives reasonable compensation or expense money from the municipality for their voluntary service.
- c. events or functions organized by the Municipality,
- d. the municipal logo, seal, or other identifying marks associated with the Municipality,
- e. any information collected or controlled by the Municipality that is not available to the general public.

[&]quot;Municipality" means the Rural Municipality of St. Clements.

RESTRICTIONS ON CANDIDATES' USE OF MUNICIPAL RESOURCES

- 3. Subject to section 5, during the Restricted Period, a Candidate or a person acting on their behalf may only use a Municipal Resource for an election-related purpose if:
 - The Municipal Resource is normally made available to the general public without the general public needing to seek permission or authorization for its use; and
 - b. The Candidate's use of the Municipal Resource does not unreasonably interfere with use of the Municipal Resource by other members of the public.

RESTRICTIONS ON MUNICIPAL ACTIVITIES

- 4. Subject to section 5, during the Restricted Period, the Municipality and any person acting on its behalf is restricted from using:
 - a. Municipal Resources in communicating information about the Municipality's programs or services, if the communication may reasonably be seen as providing an electoral advantage to a Candidate; and
 - b. The name, voice or image of a member of council in municipal communications.

EXCEPTIONS

- 5. Restrictions in sections 3 and 4 do not apply:
 - a. To any use of Municipal Resources that may be necessary in respect of an emergency or dangers to property or health;
 - b. To any event where all Candidates are invited and provided equivalent opportunities with respect to any election-related purpose;
 - To any use of Municipal Resources by the Municipality to educate and inform the public about the election process, as long as no Candidate is promoted, supported or opposed;
 - d. To the preparation of any document, notice or communication that is required by legislation, and any subsequent distribution that is normally made by the Municipality, such as posting council meeting minutes online;
 - e. To the preparation of any documents or communications of a strictly administrative nature required for the usual functioning of the Municipality, such as members of council signing payments;
 - f. To any method of providing public access to council meetings;
 - g. To any Candidate declared elected by acclamation during the Restricted Period, after such declaration is made.

INSPECTION AND ENFORCEMENT

- 6. Any person appointed or designated to enforce the Municipality's by-laws may determine compliance with and enforce this by-law, and in the course of this activity may request access to records and make any inspection they deem necessary.
- 7. Any person may allege a violation of this by-law by filing a written complaint with an Officer in such form and with such particulars as the Officer may from time to time require, and/or the Officer may investigate based on his/her regular patrol of the Municipality.

- 8. Where an Officer determines that a contravention of any provision of this by-law has occurred, the Officer may commence enforcement proceedings and issue and serve a notice of contravention and, if required, an order to remedy a contravention pursuant to the Municipality's General Enforcement By-law, as amended from time to time, and the Municipality's enforcement policy and procedures.
- 9. A person who receives an order to remedy a contravention may appeal such order in accordance with the Municipality's General Enforcement By-law, as amended from time to time, and the Municipality's enforcement policy and procedures. Council's decision on the issue is final and not subject to further appeal.
- 10. The Municipality and/or the Officer may take whatever action or measures are necessary to remedy a contravention of this by-law in accordance with the Municipality's General Enforcement By-law, as amended from time to time, and the Municipality's enforcement policy and procedures.
- 11. Any person who contravenes or disobeys or refuses or neglects to obey or comply with any provision of this by-law or any order made under this by- law and/or the Municipality's General Enforcement By-law, as amended from time to time, is guilty of an offence and is liable to fines and penalties as set out in the Municipality's General Enforcement By-law, as amended from time to time.

COMING INTO FORCE

12. This by-law comes into force following day after 3rd reading has been given.

DONE AND PASSED, in Manitoba this 22nd day of March 2022.

Chief Administrative Officer

Read a First time this 8th day of March, A.D. 2022. Read a Second time this 22nd day of March, A.D. 2022 Read a Third time this 22nd day of March, A.D. 2022