The Financial Plan

The 2025 Financial Plan supports the direction set out by Council in the municipality's Strategic Plan for 2025 - 2027



Strategic Plan – OUR VISION

VISION

Welcoming, diverse and growing communities, supporting a safe lifestyle for all ages to live, recreate and be prosperous.

MISSION

The RM of St. Clements is committed to sustainable growth, enhanced amenities and services, and offering people of all ages desirable places to live and recreate.

The municipality supports diverse land uses and settlement types while maintaining an environment where diverse residents across the municipality co-exist in harmony.

VALUES

COMMUNICATION AND OPENNESS

We communicate our plans and intentions openly, and work with residents and stakeholders to understand ideas, concerns and work towards solutions.

COLLABORATION AND RESPECT

We work together as a council, administration and residents to arrive at a clear plan of action, with a willingness to compromise, build consensus and respect one another.

DIVERSITY

We seek to uphold and increase the functional diversity in land uses, communities and lifestyles available for all ages across our municipality.

FINANCIALLY ACCOUNTABLE

We will responsibly grow our tax base and reduce inefficient expenses and inactive assets to achieve accountability and desirable levels of service for residents.

CONTINUOUS IMPROVEMENT

We will empower staff at all levels to recommend better working practices and minimizing inefficiencies, through continuous improvement techniques to enable the municipality to save money and increase quality, without reducing the level of service.

Strategic Plan – OUR GOALS

Comprehensive plan for roads, drainage, water & waste

Establish and communicate priorities for a basic services plan for every area of the municipality to address roads, drainage, water, solid waste and sewer.

Affordability

Keep costs affordable for ratepayers.

Targeted, sustainable growth

Increase sustainable growth in East Selkirk, Grand Marais, Henderson/East Lockport, Libau.

Anticipate future needs in amenities & services, focusing on recreation & key destinations

Evolve amenities and services to prepare for the future needs of our changing communities.

Build diverse, resilient, and sustainable communities

Focus on community development through service improvements and dialogue with communities.

Strategic Plan – **GOAL 1 Comprehensive plan for roads, drainage, water & waste**

- Increase the funding for hard Surface Roads by increasing the mill rate by 1% per year for 10 years to develop a sustainable road plan with 2 mill rates per year.
- In 2025, continuing to invest in Major Road projects, through 1.1 mill rate for \$1,233,357.40
- In 2025 complete the commitment to address construction on previous hard surfaced roads for reconstruction estimated at approximately \$3.5M.
- Major road projects for 2025 are Rebeck Road (Coronation McKay), Quarry Road, Donald (Henderson – Rebeck) The total for these projects combined in 2025 is \$3,758,093.00
- Implement traffic safety Improvements in East Selkirk of approximately \$2M.



Strategic Plan – GOAL 1

Comprehensive Plans for Roads, Drainage and Waste

- Increased drainage operating budget for brushing by \$30K for second year in a row for total of \$70K
- Increased grass cutting in ditches for Roadside mowing by \$40K.
- Increased budget for gravel road maintenance by \$315K which includes additional gravel, road maintenance, dust control & Brushing
- Total of \$1,685,000.00.

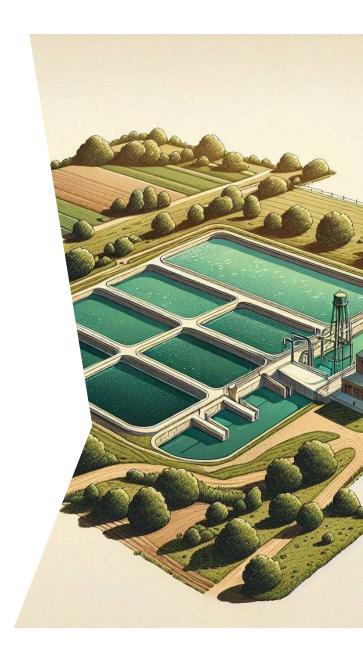
Proposed Drainage Works 2025

-	
Ashfield Road, east of PTH59	1700
Rd 85N Drain, south of PR317	1450
Coronation Rd, east of PTH59	1400
Rd 80N (partial), Rd 31E from Rd 80N to drain north of Rd 81N, both	
<mark>sides </mark>	8200
331 Church S to Gunn's Creek	430
Church Rd S - PR202 to Rebeck	420
Road 75N between 32E & 33E	170
Sinclair Ave, Grand Marais, west ditch	300
Dunning Rd - minor works west of Gunn's Creek	190
Dunning Rd - 202 to Gunn's Creek	2620
Hay Rd - minor works	120



Strategic Plan – **GOAL 1**Comprehensive plan for roads, drainage, water & waste

- In 2021, the RM secured \$5.5M in borrowing by utilizing \$4.3M in previous borrowing authority for Phase 1 of the South St. Clements Regional Utility Infrastructure (Henderson Wastewater Project) and the East Selkirk Water Softener Project. These funds were leveraged with provincial infrastructure grants, bringing total project funding to \$9.7M.
- Phase 2 was approved in 2023, combining \$1M from reserves with \$2.25M in borrowing, further leveraged with \$3.25M in Provincial Grants for a total of \$6.5M dedicated to Water and Wastewater management. This funded:Water main line to Lockport from East Selkirk (\$4.5 million) New lift station and decommissioning of Lockport Sewer Plant (\$2.0 million)
- This year (2025), we are completing Phase 3 of the project, which requires an additional \$6M in funding. Grant applications have already been approved for 50% to support:
 - Construction of a Water Reservoir in Lockport (\$4.0 million)
 - Well Field Expansion (\$1.5 million)
 - · Waterline under Red River to share with RM of St. Andrews.



Strategic Plan – **GOAL 1**Comprehensive plan for roads, drainage, water & waste

- The RM of St. Clements is implementing a significant regional initiative by expanding its Libau Class 1 Regional Landfill through the development of an additional landfill cell.
- This landfill serves as a critical infrastructure component within the Winnipeg Metropolitan Region (WMR), supporting waste management for multiple municipalities.
- The Libau Class 1 Regional Landfill is a significant regional initiative that addresses the waste management needs of multiple municipalities and communities, including Brokenhead Ojibway First Nation, the RM of Lac du Bonnet, the RM of Brokenhead, and the Town of Beausejour.
- The new cell will enhance the landfill's capacity to process the region's 10,000 tonnes of annual waste while integrating best practices in environmental protection, such as leachate management and modern drainage systems.
- An application was made for the Manitoba GRO Grant and was approved for 50% funding of \$2M for total project cost of \$4M.



Strategic Plan – **GOAL 2 Affordability**

Keep costs affordable for ratepayers

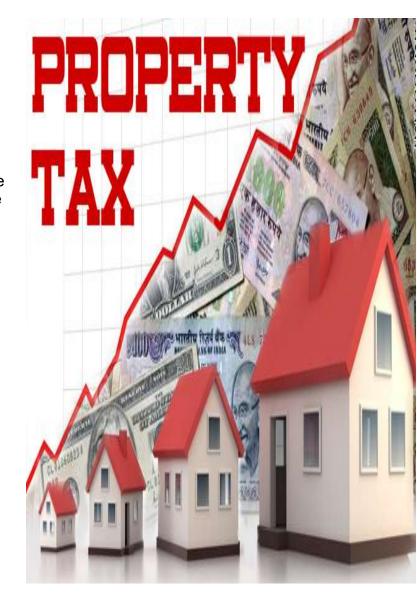
- Continue to implement cost-recovery/user fees strategy for non-core services.
- Rate Study for regional water and wastewater services.
 - Complete a Master Utility Rate Study for East Selkirk Water and Wastewater Utility.
- Mill Rate Decrease (13% mill rate reduction from 10.4 to 9.1)

Municipalities have limited options available for generating revenue with a significant percentage of the revenue coming from taxes and fees for service. Council is committed to managing these costs and continues to seek other opportunities from Grants and fees for service.

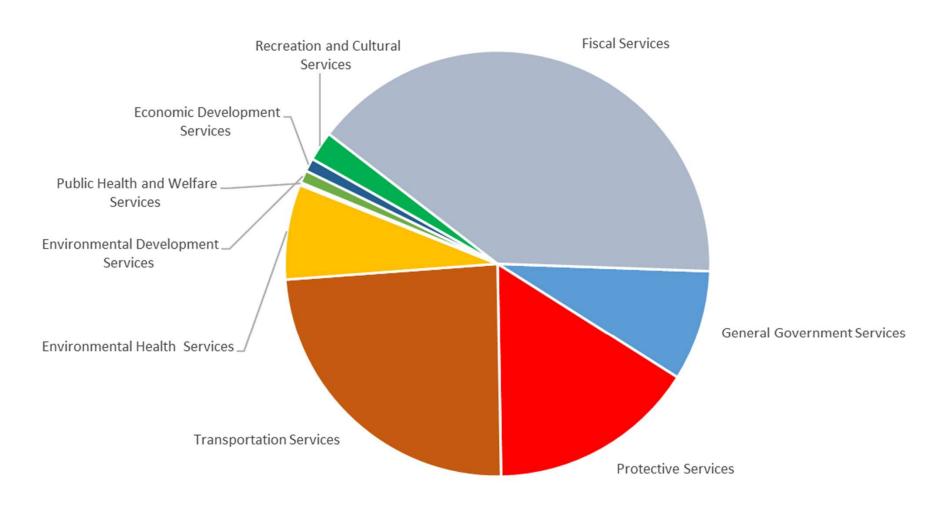


Strategic Plan – **GOAL 2 Affordability**

- The RM has continued to see inflationary increases in the delivery of services for construction costs, gravel purchases and fuel costs.
- In order to provide affordability and address inflationary increases, Council froze the mill rate for 2023 and 2024 at 2022 level, and with the Assessment increase in the RM of St. Clements will be reducing the mill rate by 13% from 10.4 to 9.1 this year.
- As part of the three year budget planning, Council had projected a 2% increase in 2025, depending on rate of inflation and its impact on operations. The 13% decrease is still an overall increase in the budget to address the service increases.
- 2025 is a reassessment year and many properties will see an increase in property assessments by and average of 23%.
- It is anticipated that the property assessment increases and resulting tax increases and the reduction in the mill rate will help to reduce overall impact. It is difficult to determine the exact offset, as the reassessments are based on market value and some properties will may go higher and some go lower than the average increase.
- The Province of Manitoba has also changed the School Tax Rebate from 2024 and where the school rebate no longer applies to properties that are not principle residence. In addition there are increases in Education taxes for 2025.



2025 Expenditures by Services



2025 Expenditures by Services

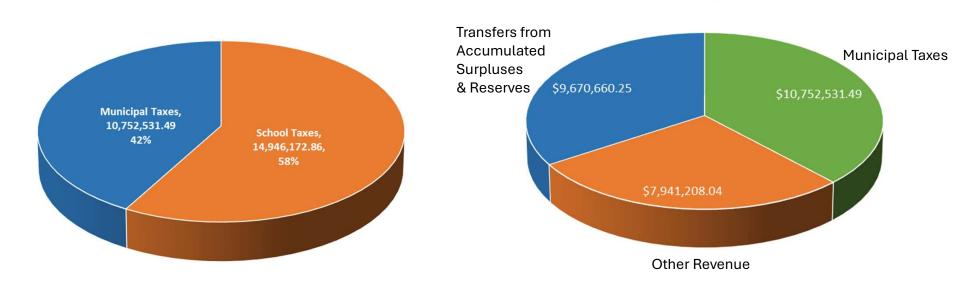
Service Area	Bud	dget Amount	% of Total	Tax Dollar	
General Government Services	\$	2,085,585.31	7.4%	\$	111.11
Protective Services	\$	3,903,360.58	13.8%	\$	207.95
Transportation Services	\$	5,965,266.18	21.0%	\$	317.80
Environmental Health Services	\$	1,788,349.52	6.3%	\$	95.27
Public Health and Welfare Services	\$	50,000.00	0.2%	\$	2.66
Environmental Development Services	\$	234,947.12	0.8%	\$	12.52
Economic Development Services	\$	248,700.00	0.9%	\$	13.25
Recreation and Cultural Services	\$	555,844.10	2.0%	\$	29.61
Fiscal Services	\$	9,938,229.00	35.0%	\$	529.46
Transfers to Reserves	\$	3,592,952.76	12.7%	\$	191.42
Total	\$	28,363,234.57	100.0%	\$*	1,511.06

^{*} Calculated on \$369,000 of total assessed value portioned at 45%

2025 Expenditures by Services

Distribution of Taxes





Total Municipal Revenue

Total revenues for the municipality comes from municipal taxes, provincial and federal grants, service fees, transfers from accumulated surpluses and specific purpose reserves established by the municipality.

Note: Residents will receive a \$1,600.00 portion of School Tax Rebate directly from the Province. Rebate is only for primary residences only.

Strategic Plan – **GOAL 2 Keep Costs Affordable for Ratepayers**

Property Tax Comparisons	2020	2021	2022	2023	2024	2025	% Change
Selkirk ★	20.562	20.992	18.536	20.992	17.310	17.046	-2.6%
Brokenhead	12.700	12.700	11.380	12.700	12.205	12.025	-1.8%
Alexander	11.903	11.980	12.131	12.131	10.646	8.904	-17.4%
Lac du Bonnet	10.296	10.296	9.956	10.296	10.647	9.896	-7.5%
Stonewall	10.160	10.459	10.734	10.701	10.569	8.995	-15.7%
St. Clements	10.000	10.200	10.400	10.400	10.400	9.100	-13.0%
Springfield	9.595	9.595	9.691	10.913	9.993	9.893	-1.0%
St. Andrews	9.927	9.527	9.980	9.980	10.097	9.071	-10.3%
East St. Paul	8.323	8.470	8.473	8.642	8.642	7.312	-13.3%
West St. Paul	8.930	9.100	9.100	7.855	7.751	6.296	-14.6%
Rosser	6.860	6.787	8.036	5.800	6.150	5.855	-3.0%
Headingly	6.400	6.400	6.400	6.400	6.400	5.632	-7.7%

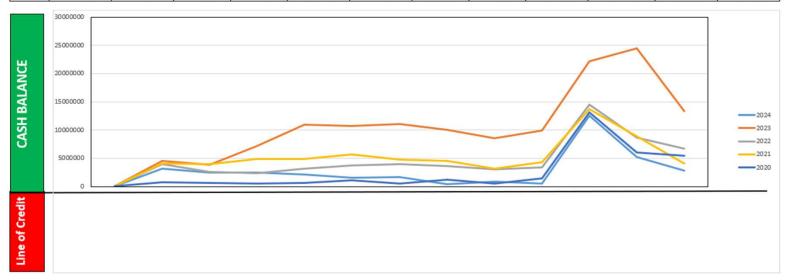
Important Note: * In 2024, Selkirk modified its taxation system to introduce a special service levy for Police and Protective Services. Additionally, in 2025, there will be a new special service levy for Transportation Services, both of which will be implemented over a period of 4 years, involving a total debenture of 3.412 mills for 2025.

Fiscal and Cash Flow Management



R.M. of St. Clements Annual Operating Line of Credit/Chequing Account Trend Analysis - (YTD)

	J	F	M	Α	M	J	J	Α	S	0	N	D	Year	Annual Limit
2024	3,110,818	2,471,543	2,489,206	2,068,022	1,604,049	1,648,241	444,374	886,202	486,332	12,588,163	5,229,206	2,840,201	2024	6,799,000
2023	4,486,826	3,816,146	7,134,063	10,995,294	10,665,276	11,053,212	10,005,748	8,518,962	9,947,901	22,151,463	24,499,284	13,387,088	2023	6,799,000
2022	3,931,822	2,616,395	2,387,248	3,167,269	3,743,232	3,986,249	3,633,619	3,023,877	3,420,836	14,458,958	8,702,259	6,686,830	2022	6,799,000
2021	4,043,032	3,925,124	4,889,512	4,872,969	5,666,054	4,763,157	4,568,821	3,158,731	4,340,751	13,696,728	8,863,496	4,043,032	2021	6,799,000
2020	701,791	624,520	567,886	605,912	1,079,537	569,799	1,235,037	526,563	1,462,089	13,107,548	6,038,332	5,400,385	2020	6,799,000





Strategic Plan – **GOAL 3 Targeted, Sustainable Growth**

- Increase sustainable growth in East Selkirk, Grand Marais, Henderson/East Lockport, Libau
- Strengthen planning processes
- Proactively identify attractive opportunities to increase housing options/employment lands
- Remove barriers to sustainable growth and future expansion of tax base
- Use incentives to attract the right kind of development
- Communication and engagement strategy to accompany the above

Strategic Plan – **GOAL 3 Targeted, Sustainable Growth**

Zoning By-law Text Amendments & By-law Updates

East Selkirk Water Treatment Plant Upgrades & Expansion

Support Subdivisions & Streamlining Approvals

Support Industrial Parks Development & Expansion

Seniors Housing Opportunities in the RM

Marketing and Disposal of Surplus Lands

Removal of Barriers to Growth

Strategic Plan Goal 4:

Anticipate future needs in amenities & services, focusing on recreation & key destinations.

- Evolve amenities and services to prepare for the future needs of our changing communities
- With partners, develop and implement a recreational masterplan
- Inventory of Natural and Heritage Assets
- Increase capacity within RM for year-round programs, for all ages (physical space, staff)
- Enhance and promote water access



Strategic Plan Goal 4:

Anticipate future needs in amenities & services, focusing on recreation & key destinations.

1. Continue to advocate for and support community grants.

Continue to provide specific grants to community and recreation projects and organizations.

- 3. Opening of \$6M St. Clements Activity Centre
- 4. Contribution of \$200,000 towards Recreation Reserve
- 5. Identification of \$300,000 towards a Boat Launch



Strategic Plan – **GOAL 5: Build diverse, resilient, and sustainable communities**

Focus on community development through service improvements and dialogue with communities

- Improve Public Service through Communication & Operational Efficiencies
- 2. Implement organization succession planning
- Create a community that is welcoming and foster sustainability within the community
- 4. Engage local residents on increased input and dialogue on community resiliency & diversity.





2025 Revenues

Total Tax Levy - Page 8

Total Grants in Lieu of Taxes - Page 8

Sub-total

School Requisitions (deduct) - Page 8

Municipal Taxes and Grants in Lieu of Taxes

Other Revenue - Page 2

Transfers from Accumulated Surplus & Reserves - Page 2

Total Municipal Revenue

•	2024 Budgeted	2024 Actual	2025 Budgeted	2026 Budgeted
	21,907,397.30	21,910,323.16	24,921,735.53	25,162,711.57
	763,611.69	768,002.69	776,968.82	792,508.20
	22,671,008.99	22,678,325.85	25,698,704.35	25,955,219.77
_				
	12,610,212.67	12,610,212.67	14,946,172.86	15,245,096.32
_				
	10,060,796.32	10,068,113.18	10,752,531.49	10,710,123.45
	8,509,286.28	10,324,262.90	7,941,208.04	5,458,968.16
	9,546,288.03	2,716,805.78	9,670,660.25	14,664,034.93
_				
	28,116,370.63	23,109,181.86	28,364,399.77	30,833,126.54

2025 Expenditures	2024 Budgeted	2024 Actual	2025 " Budgeted	2026 Budgeted
EXPENDITURE				
General Government Services	2,028,747.06	1,914,438.57	2,085,585.31	2,016,863.94
Protective Services	5,005,743.31	4,821,550.20	3,903,360.58	1,786,370.83
Transportation Services	7,789,431.30	6,091,747.16	5,965,266.18	6,789,315.40
Environmental Health Services	1,825,477.00	1,602,473.37	1,788,349.52	1,786,625.02
Public Health and Welfare Services	50,000.00	43,060.82	50,000.00	50,000.00
Environmental Development Services	232,567.81	205,719.64	234,947.12	237,380.80
Economic Development Services	229,200.00	107,341.15	248,700.00	248,700.00
Recreation and Cultural Services	448,350.00	474,340.29	555,844.10	684,637.57
Fiscal Services	7,061,317.24	4,237,187.34	9,938,229.00	13,710,645.97
Transfers - 2015 Capital Deficit Recoveries - Page 9	0.00	0.00	0.00	0.00
- To Reserves - Page 5	3,445,096.35	3,488,594.39	3,592,952.76	3,522,587.00
Total Basic Expenditure	28,115,930.07	22,986,452.93	28,363,234.57	30,833,126.53
Allowance For Tax Assets - Page 8	440.56	441.56	1,165.22	0.00
Total Municipal Expenditure	28,116,370.63	22,986,894.49	28,364,399.79	30,833,126.53
Net Operating Surplus (Deficit)	0.00	122,287.37	0.00	0.00

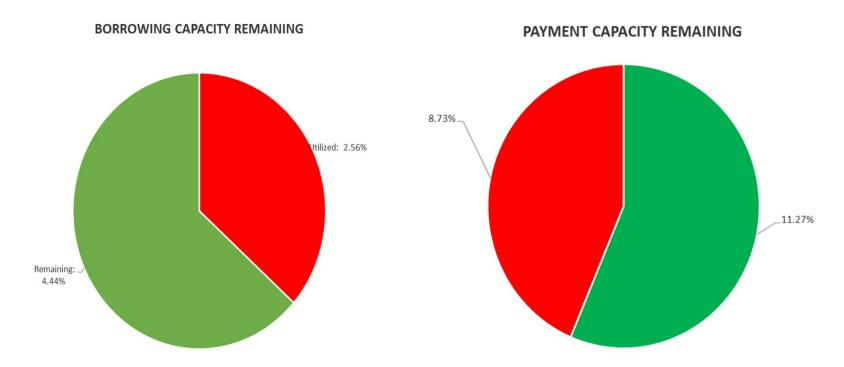
2025 Capital Items

Particulars of Expenditure	Estimated Total Cost	Borne by General Fund	Borne by Utility Fund	Borne by Reserves	Borne by Borrowing
		General Fund	Othity Fund		Bottle by Bottowing
Lockport Sidewalk	200,000			200,000	
Boat Launch	300,000			300,000	
Colville Sidewalk	139,727			139,727	
Beaconia Well	150,000			150,000	
CIL Shop Expansion	50,000			50,000	
SSC Daycare Utilities Install	50,000			50,000	
Loader	325,000			325,000.00	
Highway Tractor	70,000			70,000.00	
GMCC Upgrades	300,000			0	
SSC Rec - Paving	150,000			150,000.00	
Grader	500,000			500,000.00	
General Duty Trucks	60,000			60,000.00	
Trailer [End Dump]	40,000			40,000.00	
Tandem/Sander	350,000			350,000.00	
IT Network/PCs	25,000			25,000	
Office Communications Network	55,000			55,000.00	
EB Commad Center Unit (50%)	296,000	148,000		148,000	
EB Command Truck Radios	10,000	5,000		5,000	
EB Water Rescue (Zodiac?) (50%)	150,000	75,000		75,000	
Eb Bobcat UTV & Trailer	35,500	17,750		17,750	
EB Thermal Imaging Camera	7,500	3,750		3,750	
EB Firehall Improvements (50%) Generator	50,000	25,000		25,000	
ES Tanker	140,000			140,000	
ES Firehall Driveway	80,000			80,000	
ES Rescue/Command truck replacement	289,000			289,000	
ES Firehall Lockers	17,000			17,000	
NL Tanker	250,000			250,000	
NL Grass Fire Truck	100,000			100,000	
NL Public Education Sign Retrofit	7,500			7,500	
Landfill Cell Expansion Engineering	150,000			150,000	
Landfill Gate	20,000			20,000	
Landfill Loader One Way Blade	30,000			30,000	
Recycling Mattress Storage Trailer	25,000			25,000	
ES Traffic Safety [Roundabout]	2,000,000			2,000,000	
Water Control Works	1,525,000				1,525,000
Raw Water Upgrade & River Crossing	1,000,000				1,000,000
SSC Community Center	2,000,000				2,000,000
Landfill Cell	2,000,000				2,000,000
Road Renewal Projects	3,500,000				3,500,000
Lockport Water Resevoir	2,000,000				2,000,000

2025 Capital Items

	General Fun	d Transfers	Utility Fund	1 Transfers	Cash Resources	
	General Full	u mansiers	Othity Fund	ı iransiers		
Reserve Name and By-Law No.	To Operating	To Capital	To Operating	To Capital	(Opening balance in Reserve)	
[CIP] Capital Improvements Reserve					3,788,609	
Asset Management Program	20,000					
Curbside Waste & Recycling Bins	35,000					
Commercial/Industry Growth Initiatives	50,000					
Website Redevelopment	16,500					
Capital (see above)	==,===	3,284,727				
[GT] Gas Tax Reserve		-,,			1,590,868	
ESSW Debenture**	290,628		290,628		1,330,000	
SSC Utility Debenture	401,653		401,653			
Capital (see above)	, , , , , ,	1,000,000	, , , , , , , , , , , , , , , , , , , ,			
[PWKS] Public Works Reserve		_,			788,687	
Capital (see above)		950,000			700,007	
[OF] Office Reserve		330,000			37,668	
Office Parking Lot		40,000				
Capital (see above)		80,000				
[FIRE] Fire Reserve		30,000			1,243,162	
Capital (see above)		1,158,000			1,243,102	
[REC] Recreation & Culture Reserve		1,130,000			629,021	
ESRA/Rec Grants	50,000				023,021	
Capital (see above)	30,000	450,000				
[RDS] Road Reserve		430,000			515,889	
2024 Road Works	1,372,153				313,663	
[ENV] Environment Reserve	1,372,133				486,652	
Curbside Waste & Recycling Bins	35,000				480,032	
Gull Lake Zebra Prevention	25,000					
	23,000	225,000				
Capital (see above) [ELEC] Elec Reserve		225,000			28,108	
No scheduled expenses 2024					20,100	
[WCW] Water Control Works Reserve					283,899	
No scheduled expenses 2024					,	
[ESSW] East Selkirk Utility Reserve					1,505,371	
Utilities Master Study	50,000		50,000		, , -	
[LKPT] Lockport Utility Reserve	23,000		23,300		466,397	
Utilities Master Study	50,000	·	50,000			
[SUN] Sunset Utility Reserve					320,897	
No scheduled expenses 2024						
[UTIL] Utility Expansion Reserve					640,805	
No scheduled expenses 2024			ļl		1	

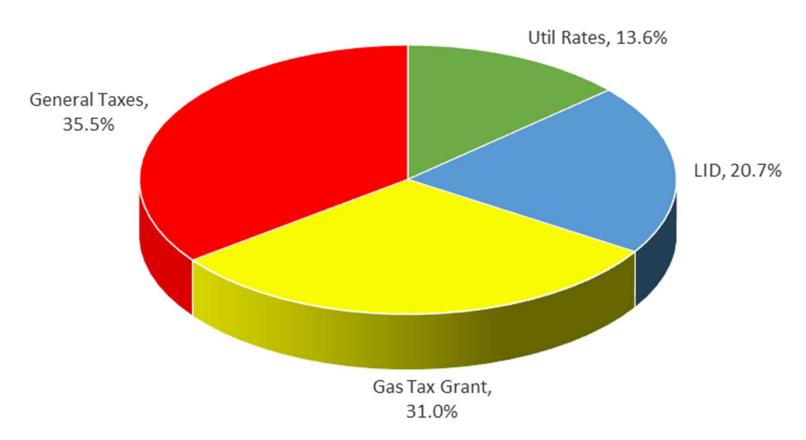
2025 Debt – Current Position



In 2025 budget, of the 7% available there is still 4.44% of debt capacity remaining, totaling over \$51M and of the payment capacity of 20% there is still 11.27% available, totaling over \$2.2M in payments. Commitment to fiscal management has allowed the RM to continue to be in a sound financial position in relation to the debt ceilings for the RM.

2025 Debt Payments

How Debt Payments Are Funded:



Financial Plan – Highlights

- 1. In 2025 Council continues to reduce future risks related to infrastructure costs by:
 - a) 1 Mill rate dedicated towards roads, equaling \$ 1,149,030.69
 - b) Additional commitment to Hard Surface Road Infrastructure for 10 Years of .1 Mill Rate per year for total of 2 Mill rates stabilize Road Plan for future.
 - c) Address previous hard surfaced roads at approximately \$3.5M completed.
- 2. Continue to stabilize reserves from year end surpluses to provide sufficient funds for Capital projects in reserves and cash flow management to reduce reliance on utilizing the Operating Line of Credit.
- 3. Support recreation in the RM with \$ 200,000 to reserves & the completion of St. Clements Activity Center for over \$6M as a Community Recreation Project and commitment to a Boat Launch in the RM for \$300,000.
- 4. Continue to support business community with \$50,000 towards development of Biz Improvement Zones and commitment to Community and Volunteer Groups through grants.
- 5. Delivery of next phase of strategic regional infrastructure priorities for over \$6M for regional Water projects.
- 6. Continue to implement a three-year budgeting strategy to provide a level of predictability and stability in the operations of the RM and a 13% mill rate reduction in 2025.
- 7. Increased Services and budget for dust control, gravel roads, grass cutting, drainage, brushing and ditching.
- 8. Expansion of Landfill with new cell construction in 2025 for \$4M.
- 9. Significant capital for Fire and Public Works equipment for fleet operations.



THANK YOU!